

“Haughton Green”

A Supplementary Planning Document

Equality Impact Assessment

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Tameside Council Equality Impact Assessment Form

Subject / Title	Houghton Green Supplementary Planning Document (SPD)
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Service Unit	Service Area	Directorate
Planning	Development, Growth and Investment	Place

Start Date	Completion Date
04/03/2015	11/09/2017

Lead Officer	Graham Holland Planning Officer
Service Unit Manager	Paul Moore Head of Planning
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EIA Group (lead contact first)	Job title	Service
Graham Holland	Planning Officer	Planning Policy
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PART 1 – INITIAL SCREENING

1a.	What is the project, policy or proposal?	<p>The Council has prepared a Supplementary Planning Document (SPD) for a specific area of Haughton Green. The SPD boundary has been defined through the course of developing the SPD, initial scoping consultation with stakeholders, local residents and Ward Councillors and a period of formal consultation between Monday 27 March 2017 and Monday 8 May 2017.</p> <p>The SPD provides additional developer guidance linked principally to Unitary Development Plan (UDP) (adopted November 2004) Policy C1 Townscape and Urban Form. The SPD is an important material consideration in the determination of planning applications.</p>
1b.	What are the main aims of the project, policy or proposal?	<p>The SPD seeks to ensure development proposals which are submitted to the Council for determination are of a high design quality and respect and enhance distinctive local character.</p> <p>Developers, designers, homeowners, and prospective applicants who use the SPD and follow the guidance can expect to minimise potential delays in the determination of their planning application. Proposals which fail to align with the principles set out within the SPD may be refused planning permission. The SPD also identifies two possible public realm improvement projects and one principle site with redevelopment potential.</p>

1c. Will the project, policy or proposal have either a direct or indirect impact on any groups of people with protected equality characteristics?

Where a direct or indirect impact will occur as a result of the policy, project or proposal, please explain why and how that group of people will be affected.

Protected Characteristic	Direct Impact	Indirect Impact	Little / No Impact	Explanation
Age		X		The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning

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				<p>applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. An above borough average 32.1% of residents within the combined LSOA's are over the age of 55 compared to 27.7% for the borough, while a lower than average 22.6% of residents are below the age of 20 compared to the borough average 24.6%. (Census 2011).</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Disability		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. A lower than borough average, 77% of residents within the combined LSOA's consider that there day to day activities are not limited by a disability compared to 79.1% for the borough. (Census 2011).</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Ethnicity		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. An above borough average 92.6% of residents within the combined LSOA's are</p>

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				<p>White British compared to 88.5% for the borough. (Census 2011).</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Sex / Gender		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. An above borough average 50.1% of residents within the combined LSOA's are male, compared to 49.08% for the borough, while a lower than average 49.9% of residents are female compared to the borough average 50.92%. (Census 2011).</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Religion or Belief		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. An above borough average 67.9% of residents within the combined LSOA's are Christian, compared to 63.98% for the borough, additionally a higher than average 24.6% of residents consider themselves to have no religion above the borough average 23.6%. (Census 2011).</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation</p>

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				further EIA consideration in the future.
Sexual Orientation		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. Based on estimates from LGBT charity Stonewall between 5 and 7% of the national population may be LGBT.</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Gender Reassignment		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Pregnancy & Maternity		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. Based upon Public Health England statistics the general fertility rate for the number of live births per 1,000 of the population is 66.8% across the Tameside and Glossop area.</p>

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				In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.
Marriage & Civil Partnership		X		<p>The adoption of the SPD may indirectly impact all residents of the area within the SPD boundary. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>The SPD area is principally covered by two Lower Super Output Areas (LSOA) E01005984 and E01005983 as shown on the plan below. Across the combined LSOA's 41.6% are married, slightly lower than the borough average of 43.5%. Although it should be noted that within LSOA E01005983 a notably higher percentage of over 16's are married, 54.5%. Census 2011.</p> <p>In addition the two identified potential public realm projects will require at the point of any implementation further EIA consideration in the future.</p>
Are there any other groups who you feel may be impacted, directly or indirectly, by this project, policy or proposal? (e.g. carers, vulnerable residents, isolated residents)				
Group (please state)	Direct Impact	Indirect Impact	Little / No Impact	Explanation
No	<u>n/a</u>	<u>n/a</u>	<u>n/a</u>	

1d.	Does the project, policy or proposal require a full EIA?	Yes	No
		X	

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1e.	What are your reasons for the decision made at 1d?	<p>The SPD may indirectly impact all residents within the SPD boundary area. This is because the SPD will be an important material consideration in the determination of planning applications.</p> <p>As the SPD's introduction has the potential to indirectly impact all residents, it is therefore necessary to undertake a full EIA to explore the extent to which those from different protected characteristic groups may be impacted.</p> <p>In addition the two identified potential public realm projects will require during the design process further EIA consideration in the future.</p>
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PART 2 – FULL EQUALITY IMPACT ASSESSMENT

2a. Summary
<p>The Haughton Green SPD has been prepared in response to a strong community desire and recognised need to create further planning guidance for a particular area of the borough which ensures individual development proposals are aware of the broad character of the area and that they need to positively contribute toward enhancing this, which both local residents and Councillors are keen to see recognised.</p> <p>The SPD highlights the importance of adopting a character based design led approach to sustaining an attractive and vibrant community through proposals which respect and enhance the character of the locale. Allied with policies focused on future development, the SPD highlights specific projects which would aid in further enhancing the areas character. These include public realm projects at two key locations, the Village Green and Meadow Lane.</p> <p>In addition the SPD contains a number of policies to assist developers when designing schemes; and help the Council make consistent decisions when assessing planning applications, as listed below. These policies aim to ensure future developments apply character based design principles.</p> <p>SPD Policy;</p> <ul style="list-style-type: none"> • HAU1 – Land Use • HAU2 – Landmarks and Gateways • HAU3 – Character • HAU4 – Massing, Density and Height • HAU5 – Frontages and Edges • HAU6 – Materials and Detailing • HAU7 – Vehicular Access and Parking • HAU8 – Public Realm, Haughton Green Road • HAU9 – Public Realm, Meadow Lane • HAU10 – Footpaths and Cycle Infrastructure • HAU11 – Open Space

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- HAU12 – Trees, Soft Landscaping and biodiversity
- HAU13 – Old Rectory Site Development Principles

The SPD has been prepared in accordance with the Councils Unitary Development Plan, adopted November 2004, the policies of which have been 'saved' in accordance with the provisions of the Planning and Compulsory Purchase Act 2004 following direction from the Secretary of State on 18 September 2007, and which the Council may only give weight to according to the degree of consistency with the National Planning Policy Framework (NPPF) as set out at paragraph 215.

The SPD has been prepared in relation to saved policies of the UDP, principally policy C1 (Townscape and Urban Form) which is considered to be consistent with the NPPF and is therefore afforded full weight and has due regard to the requirements of the Planning and Compulsory Purchase Act 2004 (as amended) and the Town and Country Planning (Local Planning) (England) Regulations 2012.

The SPD will be an important material consideration in the determination of planning applications. The SPD seeks to ensure development proposals which are submitted to the Council for determination are of a high design quality and respect and enhance distinctive local character.

Developers, designers, homeowners, and prospective applicants who use the SPD and follow the guidance can expect to minimise potential delays in the determination of their planning application. Proposals which fail to align with the principles set out within the SPD may be refused planning permission. The SPD also identifies two possible public realm improvement projects and one principle site with development potential.

2b. Issues to Consider

The SPD has been prepared in relation to saved policies of the UDP, principally policy C1 (Townscape and Urban Form) which is considered to be consistent with the NPPF and is therefore afforded full weight and has due regard to the requirements of the Planning and Compulsory Purchase Act 2004 (as amended) and the Town and Country Planning (Local Planning) (England) Regulations 2012.

The Councils adopted Statement of Community Involvement (SCI) sets out a commitment to consult and engage with residents and stakeholders in relation to planning policy documents such as this SPD. It is important to ensure that protected characteristic groups are engaged during consultation. A wide range of protected characteristic groups are represented on the Councils Local Plan Consultation Database which were contacted directly either via letter or email during the course of consulting on the draft SPD, detailed below:

Age UK Tameside and Age UK
The Gypsy Council for Education, Culture, Welfare and Civil Rights
Tameside Racial Equality Council Ltd
Kids in the Environment

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Business and Professional Women's Club (Denton)
Denton Co-operative Women's Guild
Denton Council of Churches
Denton Women's Club
Greater Manchester Coalition of Disabled People
Greater Manchester Pedestrians Association
Haughton Green Residents Association
INSKIP League for Disabled Persons
Access Group Tameside
National Women's Register
Association of Ukrainians
Hyde Bangladesh Welfare Association
Bangladesh Welfare Association Mossley
Shree Bharatiya Mandal Indian Association
Tameside Deaf Association
Tameside Sight
Tameside Forum of Disabled People
Tameside Ladies Speakers Club
Tameside Women's Prime Time Group
Dukinfield Women's Club
The National Federation of Gypsy Liaison Groups
The Gypsy Council
Better Government for Older People
Derbyshire Gypsy Liaison Group
Irish Community Care Liverpool
UK Association of Gypsy Women
Irish Community Care Manchester
The Disabled Persons Transport Advisory Committee Secretariat

The Local Plan consultation database is continually updated to ensure contacts are current and ensure bodies which are connected to protected characteristic groups are included. A 6 week period of public consultation occurring between Monday 27 March 2017 and Monday 8 May 2017 allowed for representations to be made by any interested party on the SPD. No specific representations were made directly related to issues concerning protected characteristic groups. A detailed schedule of representations made by organisations and individuals can be found with the Consultation Statement.

Prior to the recent period of formal consultation and as part of developing the draft SPD a range of community engagement was undertaken including a workshop was undertaken with a number of local residents and Ward Councillors on 4 March 2015. This workshop generated an understanding of local interest in the area's distinctive character, issues, and threats and the 'pros' and 'cons' of various planning controls and interventions. It was considered the production of an SPD would represent the most appropriate planning tool to address concerns and provide clear guidance in relation to local character and contextual design.

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A baseline analysis of the area was then undertaken to inform the development of the Haughton Green SPD through an accompanied site visit walk-around with community stakeholders on 16 February 2016 and a further public consultation event was held with the local community on 16 March 2016.

Two Lower Super Output Areas principally cover the SPD area, (LSOA) E01005984 and E01005983 as shown on the plan below. These combined areas have a resident population of 3,133, 1.4% of the boroughs total (Census 2011). As set out above, the area has an above borough average 32.1% of residents within the combined LSOA's which are over the age of 55 compared to 27.7% for the borough, while a lower than average 22.6% of residents are below the age of 20 compared to the borough average 24.6%. Predominantly the resident population are white 95.1%, of an even male to female split and 98.3% have either no, no stated or a Christian religious belief. Slightly higher than average percentages of peoples day to day activities are limited either a little or a lot by a disability 23%, comparative to the borough average of 20.9% (Census 2011). And while it is not envisaged the SPD will impact on any one protected characteristic group more than another the marginally older than borough average age profile and higher percentage of residents with a disability which to some degree limits their day to day activities should be borne in mind.

As such consultation on the SPD was important to capture the views of local residents as required by regulation. The 6 week period of public consultation undertaken with a wide range of consultation bodies and residents in accordance with the Council's adopted Statement of Community Involvement provided reference copies of all consultation material at Council Libraries, Customer Service Centre and the Planning Departments principal office in addition to being placed on the Council's website.

A formal notice inviting representations was placed in the local newspaper and a press release was published. Emails or letters were sent to interested parties on the Planning Policy Consultation Database, informing them of where copies of the document could be inspected, inviting them to make representation in writing prior to the end of the consultation period.

Following closure of the formal consultation period on Monday 8 May 2017 all comments have been gathered, read, assessed and a precis compiled within the Consultation Statement. Responses to comments received during the consultation period are detailed in this final Consultation Statement, together with any changes made to the SPD as a result.

2c. Impact

It is anticipated the SPD will have a positive impact for local residents as it will seek to ensure development proposals which are submitted to the Council for determination are of a high design quality and respect and enhance the distinctive local character of Haughton Green.

While it is not envisaged that one protected characteristic group will be impacted upon more than another as a result of the SPD, particular attention should be given to potential impacts upon residents which have a disability or are elderly given the higher than borough average statistics which are associated with the two LSOA's covering the SPD area through continued monitoring as detailed within the SPD.

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Where the SPD identifies two possible public realm improvement projects it is recognised that such improvements, subject to further funding would require more detailed design work and possible EIA consideration particularly in relation to disabled users, when there is greater certainty in relation to potential proposals. The above mentioned projects detailed within SPD policy HAU8 and HAU9, in addition to the general purpose of the SPD, to recognise, protect and enhance the character of Haughton Green allied with the community involvement in securing its adoption promotes community cohesion and a sense of belonging across all protected characteristic groups resident in Haughton Green.

2d. Mitigations *(Where you have identified an impact, what can be done to reduce or mitigate the impact?)*

<p>That the SPD consultation process may not be open to residents and stakeholders from across different protected characteristic groups</p>	<p>The 6 week formal consultation period undertaken has ensured a robust and thorough process by involving individuals / representatives from different protected characteristic groups in an open and well publicised consultation process. The comments received during the consultation period and the Councils responses are contained within the Consultation Statement.</p> <p>A wide range of protected characteristic groups as detailed above were contacted directly either via letter or email during the course of consulting on the SPD and a range of consultation methods were employed to consult on the policy document including:</p> <ul style="list-style-type: none"> • Direct letter or email to Local Plan database contacts; • Press notice; • Press release; • Website content; and • Deposit of documents at libraries and the customer contact centre
<p>Future public realm improvement projects have the potential to negatively impact one or more protected characteristic groups</p>	<p>An EIA will be undertaken in relation to any future public realm improvement projects in the Haughton Green area to assess the impact on each protected characteristic group.</p>

2e. Evidence Sources

The following sources of evidence have assisted in the preparation of the SPD and this EIA:

- Draft SPD Consultation Monday 27 March 2017 - Monday 8 May 2017.
- Conservation Area assessment June 2013
- Baseline analysis workshop 4 March 2015
- Community stakeholder site visit 16 Feb 2016
- Old Rectory site visit 26 February 2016
- Community Workshop 16 March 2016

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- Tameside Unitary Development Plan Written Statement and Proposals Map (adopted November 2004)
- National Planning Policy Framework (adopted March 2012)
- Residential Design Guide SPD (adopted March 2012)
- Historic Mapping (Landmark Solutions 1982-2016)
- Photographic Survey (undertaken June 2009, updated June 2016)
- Census 2011

2f. Monitoring progress

Issue / Action	Lead officer	Timescale
Ensure effective monitoring of Local Plan policy through the Authority's Monitoring Report.	Peter Taylor	Ongoing

Signature of Service Unit Manager	Date
Signature of Assistant Executive Director	Date

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